

# Bonner County Planning Department Hearing Examiner Staff Report for March 19, 2025

FILE: V0001-25 DATE OF REPORT: March 11, 2025

PROJECT: Bulk increase for non-conforming APPLICATION DATE: January 13, 2025

structure and waterfront setback -

Variance

PARCEL No: RP059520010220A PARCEL SIZE: 1.590-acres

LANDOWNER: Mark & Patricia Mackin REPRESENTATIVE: Whiskey Rock Planning +

Consulting, Jeremy Grimm

614 Creekside LN Sandpoint, ID 83864

**NOTICE:** Mailed - February 18, 2025

Published in newspaper - February 18, 2025

Site posted - March 10, 2025

**REQUEST:** The applicant is requesting a 39.02% bulk increase to a non-conforming structure and a 36'9"

waterfront setback where 40' is required to construct an addition to a residential structure.

LEGAL

**DESCRIPTION: 3-60N-4W HORTON CREEK BLK 1 LOT 22** 

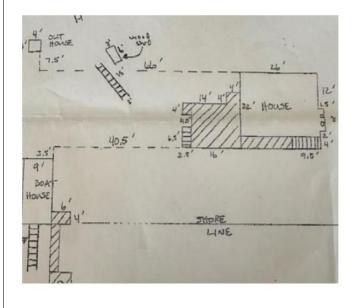
**LOCATION:** The project site is located off W Horton Creek Road in Section 03, Township 60 North,

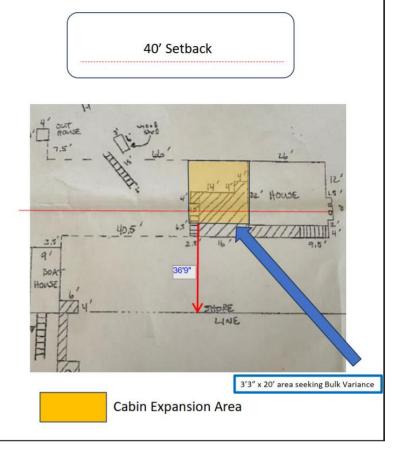
Range 04 West, Boise-Meridian.

Enclosures: Appendix A - Notice of Public Hearing Record of Mailing

#### SUBJECT PROPERTY SITE PLAN

# Existing Site Plan





# PROJECT SUMMARY

The applicant is requesting a 39.02% bulk increase to a non-conforming structure and a 36'9" waterfront setback where 40' is required to construct an addition to a residential structure. The property is located off W Horton Creek Road, a privately owned and privately maintained road. The property is zoned Recreation (REC) and is generally located in Section 3, Township 60 North, Range 04 West, Boise-Meridian.

# **APPLICABLE LAWS**

The following sections of BCRC, Title 12, apply to this project:

BCRC 12-222: Application contents

BCRC 12-232: General provisions

BCRC 12-234: Variance standards

BCRC 12-400: Development standards

BCRC 12-711: Shoreline Setbacks

BCRC 12-7.2, et seq.: Grading/erosion/stormwater

BCRC 12-800 st seq.: Definitions

# **BACKGROUND**

#### A. Site Data

Land Use: Residential

Platted, State Subdivision - Horton Creek

Size: 1.590 acres

Zoning Designation: Recreation (REC)

Comp Plan Designation: Resort Community (0-2.5 AC)

# **B. Access**

W Horton Creek Road, a privately owned and privately maintained road.

#### C. Environmental Factors

Site does contain mapped slopes (USGS).

Site does contain mapped wetlands. (USFWS)

Site does contain water frontage on Priest Lake.

Site contains SFHA Zone AE and Zone X per FIRM Panel #16017C0225F, effective 07/07/2014.

#### D. Services

Water: Priest Lake

Sewage: Community System

Fire District: East Priest Lake Fire District

School District: West Bonner School District #83

# E. Comprehensive Plan, Zoning and Current Land Use

Compass	<b>Comp Plan Designation</b>	<b>Zoning Designation</b>	<b>Current Land Use &amp; Density</b>
Site	Resort Community (0-2.5 AC)	Recreation (REC)	Residential, 1.590-acres.
North	Resort Community (0-2.5 AC)	Recreation (REC)	Residential, 1.660-acres.
East	Remote Ag/Forest (40+ AC)	Forest 40 (F)	Undeveloped State Land, 96.050-acres
South	Resort Community (0-2.5 AC)	Recreation (REC)	Residential, 1.590-acres
West	Priest Lake	Priest Lake	Priest Lake

# NOTICE OF PUBLIC HEARING

Neighbors within 300 feet of the boundaries of the parcel and public agencies were notified of this request on February 18, 2025. A comprehensive list of the public agencies notified of this request can be found in Appendix A of this Staff Report.

**Bonner County Floodplain Review -** *KS 03/03/2025: Parcel is within SFHA Zone AE and Zone X per FIRM Panel Number 16017C0225F.* 

Effective Date 7/7/2014. Per county GIS and site plan the proposed development is within SFHA Zone X. No further floodplain review is required on this

proposal.

GIS Addressing MC 2/24/2025: Complete. No addressing concerns

Idaho Department of Environmental

Quality (DEQ) - Email

No comment.

Idaho Department of Fish & Game -

**Email** 

No comment.

**Idaho Transportation Department-**

District I - Email

No comment.

Panhandle Health District - Email

Amanda Cerise: "It appears this application for a variance includes the addition of a bedroom. This property has an individual septic system (93-09-78497) within a community drainfield lot. There shall be no additional bedrooms without proper permits and approvals for the current septic

system".

#### PUBLIC COMMENT

Public comments were received at the time of this staff report.

#### STANDARDS REVIEW & STAFF ANALYSIS:

BCRC 12-234 specifies that "Staff, the commission and/or board shall review the particular facts and circumstances of each proposal submitted and shall find adequate evidence showing that:

#### A. Standards Review

(a) Conditions apply to the property that do not apply generally to other properties in the same zone or vicinity, which conditions are a result of lot size, shape, topography, or other circumstances over which the applicant has no control.

Applicant: The subject parcel slopes steeply, averaging well over 40% toward the lake and as a result the design and construction of any area for building expansion requires some additional flexibility to avoid extraordinary excavation and engineering. The applicant has no control over the slope of the lot. Other lots in the subdivision have been granted lake setback even though they are subject to far less intense sloping or grade. See photo of 82 W Horton Creek Road in exhibits. Additionally, the area that the Mackin's desire top enclose is already improved with a deck and therefore is legally nonconforming in terms of the setback from the lakeshore. Although the request would convert outside deck area to habitable living space, the action does not represent NEW encroachment of improvements into the lakeshore setback, only a conversion from deck to enclosed space.

Staff: The property does contain mapped slopes ranging from 0-30% according to GIS LiDAR data. The property contains frontage on Priest Lake and is located within FEMA SFHA Zone AE and Zone X. The proposed structure is located within SFHA Zone X, which does not require any floodplain development permitting. Other lots within the vicinity appear to also be encumbered by steep slopes, which could make development difficult.

(b) Special conditions and circumstances do not result from the actions of the applicant.

Applicant: Special conditions and circumstances are not the result of the Mackin's actions. They had no control over the original layout or placement of their cabin in relation to the adopted lakeshore setbacks. Their desire is to maintain the architecture integrity of the cabin and to create a small expansion that is aligned with the existing façade of the cabin. If the entire cabin were 3'3" further uphill, away from the shoreline, this could be accomplished without necessitating a request for a Bulk Variance. Unfortunately, the cabin was placed in the current location prior to the establishment of the BCRC shoreline setback standards and therefore there is no alternative way to expand the cabin while maintain the façade with one plain facing the lake.

Staff: The applicant obtained ownership of this property on September 15, 2015 by State of Idaho Deed, Instrument #882995. There is no evidence that the applicant has changed the size, shape, or topography of the property since obtaining it. According to Accessor data, the existing dwelling was built in 1960 with a shoreline setback of 36'9". The applicants intend to convert existing deck into habitable space which would prevent the need for further excavation of the lot and the creation of more impervious surface within the shoreland.

(c) The granting of the variance is not in conflict with the public interest in that it will not be detrimental to the public health, safety, or welfare, or materially injurious to properties or improvements in the vicinity of the subject parcel or lot.

Applicant: In an effort to provide comprehensive relief, transparency and to approach the challenges of building on this lot, the property owner has chosen to seek a variance whereby additional flexibility to the standards may be granted. The County is required to find that the granting of a variance will not be in conflict with the public interest, public health, safety, or welfare or materially injurious to properties or improvements in the vicinity of the subject parcel. We believe that the requested Bulk Variance from Bonner County Code will have no detrimental impact on the safety of property in the area and in fact that if approved, will benefit the environment by reducing or elimination the need to excavate further upslope and minimize the need for disturbing the natural slope. As can be witnessed on the abutting property to the north, a similar expansion of the original State Cottage improvements has occurred within the established 40' setback.

Staff: No comments from the public or any public agency or taxing district were received that stated that the proposed project would be detrimental to the public health, safety, or welfare or be materially injurious to the surrounding properties or improvements within the vicinity of this project.

# **B. Stormwater Management Review**

A stormwater management plan was not required, pursuant to BCRC 12-720.3(k) because the proposal does not result in the creation of additional impervious surface, as defined.

# C. Staff Review Summary

Many lots in the vicinity of the subject property must deal with excessive slopes when developing, which can prove to be challenging. The applicants are requesting to convert existing deck space into habitable space which could prevent the need for further excavation of the lot or the creation of additional impervious surfaces within the shoreland. There is no evidence that the applicant has changed the property in any way that would require this variance.

No public or agency comments were received that indicated this proposal would be detrimental to the public health, safety, or welfare or be materially injurious to the properties and improvements within the vicinity.

Planner's Initials: KS

# DECISION OF THE HEARING EXAMINER

**DECISION TO APPROVE:** I approve this project V0001-25, requesting a 39.02% bulk increase to a non-conforming structure and a 36'9" waterfront setback where 40' is required to construct an addition to a residential structure, finding that it is in accord with the Bonner County Revised Code as enumerated in the following conclusions of law, and based upon the evidence submitted up to the time the Staff Report was prepared and testimony received at this hearing. I further adopt the findings of fact and conclusions of law as set forth in the Staff Report (or as amended during this hearing) and direct planning staff to draft written findings and conclusions to reflect this motion and transmit to all interested parties. The action that could be taken to obtain the variance is to complete the Conditions of Approval as adopted. This action does not result

in a taking of private property.

**DECISION TO DENY**: I deny this project V0001-25, requesting a 39% bulk increase to a non-conforming structure and a 36'9" waterfront setback where 40' is required to construct an addition to a residential structure, based upon the following conclusions: [REFER TO FOREGOING CONCLUSIONS OF LAW AND SPECIFY WHICH CONCLUSIONS THE PROJECT MEETS AND FAILS TO MEET]. The decision is based upon the evidence submitted up to the time the Staff Report was prepared and testimony received at this hearing. I further adopt the findings of fact and conclusions of law as set forth in the Staff Report (or as amended during this hearing) and direct planning staff to draft written findings and conclusions to reflect this motion and transmit to all interested parties. This action does not result in a taking of private property. The action that could be taken, if any, to obtain the variance is to:

- 1) File a new application with the Planning Department and meet the standards required by Bonner County Revised Code: or
- 2) Appeal the Hearing Examiner's decision to the County Commissioners.

#### FINDINGS OF FACT

- 1. The property is zoned Recreation (REC).
- 2. The property is accessed off W Horton Creek Road, a privately owned and privately maintained road.
- 3. The property contains mapped lake wetlands per NWI.
- 4. The property contains frontage on Priest Lake.
- 5. The property is located within FEMA SFHA Zones AE & X.

#### **CONCLUSIONS OF LAW**

# Based upon the findings of fact, the following conclusions of law are adopted:

# Conclusion 1

Conditions apply to the property that **do/do not** apply generally to other properties in the same zone or vicinity, which conditions are a result of lot size, shape, topography, or other circumstances over which the applicant has no control.

#### Conclusion 2

Special conditions and circumstances do/do not result from the actions of the applicant.

#### Conclusion 3

The granting of the variance **is/is not** in conflict with the public interest in that it **will/will not** be detrimental to the public health, safety, or welfare, or materially injurious to properties or improvements in the vicinity of the subject parcel or lot. (Ord. 559, 1-4-2017)

# **CONDITIONS OF APPROVAL:**

### **Standard Conditions:**

- 1. This variance shall not supersede deed restrictions.
- 2. Only the development highlighted on the site plan has been reviewed for variance standards. All other development shown must comply with Bonner County Revised Code.
- 3. Obtain a Building Location Permit for the addition from the Planning Department.

The complete file is available for review in the Planning Department, 1500 Highway 2, Suite #208, Sandpoint, ID. Some file application material is available online at <a href="https://www.bonnercountyid.gov">www.bonnercountyid.gov</a>. Bonner County Revised Code (BCRC) is available at the Planning Department or online.

# Appendix A – Notice of Public Hearing Record of Mailing

#### **RECORD OF MAILING**

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File No.: V 0 0 2 8 - 2 4 Record of Mailing Approved By:

I hereby certify that a true and correct copy of the "Notice of Public Hearing" was digitally transmitted or mailed (postage prepaid) on this **18<sup>th</sup>** day of **February 2025**.

Mel. Spine



#### Jessica Montgomery, Hearing Coordinator

Assessor - Email

Bay Drive Recreation District - Email Bonner County Airport Manager - Email

Bonner County EMS - Email

Bonner County Road & Bridge - Email Bottle Bay Water & Sewer District - Email

City of Dover - Email
City of Hope - Email
City of Oldtown - Email
City of Priest River - Email
City of Spirit Lake - Email

Coolin-Cavanaugh Bay Fire District - Email

East Bonner Library - Email Ellisport Bay Sewer - Email GEM STATE MINER - U.S. Mail

Department of Environmental Quality (DEQ) - Email

Department of Lands - CDA - U.S. Mail

Department of Lands - Navigable Waters & Mining - Email Idaho Department of Water Resources - IDWR - Email

Transportation Department- District I - Email Kalispel Bay Sewer & Water - U.S. Mail

KPBX-FM 91 SPOKANE PUBLIC RADIO - U.S. Mail

Laclede Water District - Email

Pend Oreille School District, #84 (Transportation) - Email

Little Blacktail Ranch Water Association - U.S. Mail

Northern Lights, Inc. - Email Northside Fire District - Email Panhandle Health District - Email Priest Lake Public Library District

Priest Lake Public Library District - Email Sagle Valley Water & Sewer - Email Schweitzer Fire District - Email Selkirk Fire, Rescue & EMS - Email Southside Water & Sewer District - Email

Spokesman-Review - U.S. Mail

Swan Shores Sewer District - U.S. Mail Tamarack Village Water & Sewer - U.S. Mail

Trestle Creek Sewer District - Email U.S. Fish & Wildlife Service - Email

West Bonner County Cemetery District - Email

West Bonner Library - Email

West Pend Oreille Fire District - Email

Avista Utilities - Email

Bayview Water & Sewer - Email

BONNER COUNTY DAILY BEE - U.S. Mail Bonner County Floodplain Review - Email

Bonner County Sheriff - Email
City of Clark Fork - Email
City of East Hope - Email
City of Kootenai - Email
City of Ponderay - Email
City of Sandpoint - Email
Coolin Sewer District - Email
Drainage District #7 - Email

East Priest Lake Fire District - Email

Garfield Bay Water & Sewer District - Email

Granite Reeder Water & Sewer District - Email Idaho Idaho Department of Fish & Game - Email Idaho Idaho Department of Lands - Coolin - Email Idaho Idaho Department of Lands - Sandpoint - Email

Idaho Transportation Department (Aeronautics) - U.S. Mail Idaho

Independent Highway District - Email Kootenai-Ponderay Sewer District - Email KSPT-KPND-KIBR RADIO - U.S. Mail

Lakeland Joint School District, #272 - Email

Lake Pend Oreille School District, #84 (Admin Office) - Email Lake

North of the Narrows Fire District - Email Northland/Vyve Cable Television - Email Outlet Bay Sewer District - Email Pend Oreille Hospital District - Email Priest Lake Translator District - Email Sam Owen Fire District - Email

SELKIRK ASSOCIATION OF REALTORS - U.S. Mail

Selkirk Recreation District -Email Spirit Lake Fire District - Email State Historical Society - Email

Syringa Heights Water Association - Email

Timber Lake Fire District - Email
U.S. Army Corps of Engineers - Email
U.S. Forest Service - U.S. Mail

West Bonner County School District, #83 - Email West Bonner Water & Sewer District - Email

West Priest Lake Fire District - Email